

City of Trenton  
Fire and Police Retirement System  
Sixty-Fifth Annual Actuarial Valuation  
as of June 30, 2017



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October 10, 2017

Retirement Board  
City of Trenton  
Fire and Police Retirement System  
Trenton, Michigan

Dear Board Members:

The results of the June 30, 2017 annual actuarial valuation of the City of Trenton Fire and Police Retirement System are presented in this report. The purpose of the valuation was to measure the System's funding progress, provide actuarial information in connection with historical accounting standards and to determine the employer contribution for the 2018-2019 fiscal year. This report should not be relied upon for any other purpose. This report may be distributed to parties other than the System only in its entirety and only with the permission of the Board. GRS is not responsible for unauthorized use of this report.

The computed contribution rate shown on page A-2 may be considered as a minimum contribution rate that complies with the Board's funding policy. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in Section C of this report. This report includes risk metrics shown in Appendix 2 but does not include a more robust assessment of the risks of future experience not meeting the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment. We encourage a review and assessment of investment and other significant risks that may have a material effect on the plan's financial condition.

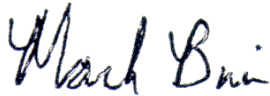
This valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

The valuation was based upon information, furnished by the City, concerning Retirement System benefits, financial transactions, and individual members, terminated members, retirees and beneficiaries. Data was checked for internal and year to year consistency, but was not audited, by us. As a result, we are unable to assume responsibility for the accuracy or completeness of the data provided.

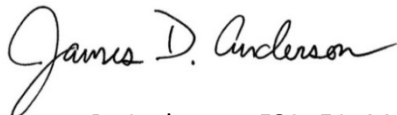
Future actuarial measurements may differ significantly from those presented in this report due to such factors as experience differing from that anticipated by actuarial assumptions, changes in plan provisions, actuarial assumptions/methods, or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements.

To the best of our knowledge, this report is complete and accurate and the valuation was conducted in accordance with standards of practice prescribed by the Actuarial Standards Board and in compliance with the applicable State statutes. Mark Buis, James D. Anderson, and Laura Frankowiak are independent of the plan sponsor and are Members of the American Academy of Actuaries (MAAA) who meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. It is our opinion that the actuarial assumptions used for the valuation produce results which are reasonable.

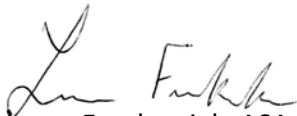
Respectfully submitted,



Mark Buis, FSA, EA, FCA, MAAA



James D. Anderson, FSA, EA, MAAA



Laura Frankowiak, ASA, MAAA

MB/JDA/LF:mrp

## **SECTION A**

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### **VALUATION RESULTS**

## Financial Objective

The financial objective of the City of Trenton Fire and Police Retirement System is to establish and receive contributions, which will remain approximately level from year to year and will not have to be increased for future generations of citizens. This objective meets the requirements of the laws governing the operation of the Retirement System and Article IX, Section 24 of the Constitution of the State of Michigan.

## Contribution Rates

The Retirement System is supported by member contributions, City contributions, and investment income from Retirement System assets.

Contributions which satisfy the financial objective are determined by an annual actuarial valuation and are sufficient to:

- (1) cover the actuarial present value of benefits assigned to the current year by the actuarial cost methods described in Section C (the normal cost); and
- (2) amortize over a period of future years the actuarial present value of benefits not covered by valuation assets and anticipated future normal cost (unfunded actuarial accrued liability).

Computed Contributions for fiscal year beginning July 1, 2018 are shown on page A-2.

## City's Computed Contributions

Contributions for the Fiscal Year Beginning	July 1, 2018
(1) Total Normal Cost of Benefits (as a % of member pay) *	18.82%
(2) Member Contribution %	6.00%
(3) Employer Normal Cost % = (1) - (2)	12.82%
(4) Projected Active Member Payroll for Coming Year	\$ 4,093,698
(5) Employer Normal Cost \$ = (3) x (4)	524,812
(6) Total Accrued Liability	69,066,488
(7) Funding Value of Assets	53,493,453
(8) Total Unfunded Actuarial Accrued Liabilities (UAAL) = (6) - (7)	15,573,035
(9) Amortization Factor (level percent of payroll payments)	12.878524
(10) Amortization Payment/(Credit) = (8) / (9)**	1,209,225
(11) Total Computed Employer Contribution Dollars = (5) + (10) , not less than zero	<b>\$ 1,734,037</b>
(12) Total Computed Employer Contribution Percent = (11) / (4)	<b>42.36%</b>

\* Includes administrative expense load of 0.5%.

\*\* Unfunded liability amortized over a period of 19 years.

# Present Value of Future Benefits and Accrued Liability

## Determination of Unfunded Accrued Liability

	June 30,	
	2016	2017
A. Accrued Liability		
1. For retirees and beneficiaries	\$ 48,920,912	\$50,106,176
2. For vested terminated members	298,585	325,276
3. For present active members		
a. Value of expected future benefit payments	24,799,879	24,682,482
b. Value of future normal costs	7,113,076	6,047,446
c. Active member accrued liability: (a) - (b)	17,686,803	18,635,036
4. Total accrued liability	66,906,300	69,066,488
B. Present Assets (Funding Value)	53,030,880	53,493,453
C. Unfunded Accrued Liability: (A.4) - (B)	13,875,420	\$15,573,035
D. Funding Ratio: (B) / (A.4)	79.3%	77.5%
E. Funding Ratio Market Value Basis:	73.0%	75.7%



## Development of Funding Value of Assets

Year Ended June 30:	2014	2015	2016	2017	2018	2019	2020	2021
A. Funding Value Beginning of Year	\$54,709,029	\$54,501,943	\$53,951,496	\$53,030,880				
B. Market Value End of Year	55,736,027	52,961,843	48,809,071	52,257,572				
C. Market Value Beginning of Year	51,384,609	55,736,027	52,961,843	48,809,071				
D. Non-Investment Net Cash Flow	(3,475,721)	(3,118,152)	(2,992,837)	(3,207,812)				
E. Investment Income								
E1. Market Total: B - C - D	7,827,139	343,968	(1,159,935)	6,656,313				
E2. Amount for Immediate Recognition (0.0725)	3,840,410	3,838,358	3,802,993	3,728,456				
E3. Amount for Phased-In Recognition: E1-E2	3,986,729	(3,494,390)	(4,962,928)	2,927,857				
F. Phased-In Recognition of Investment Income								
F1. Current Year: 0.20 x E3	797,346	(698,878)	(992,586)	585,571				
F2. First Prior Year	250,478	797,346	(698,878)	(992,586)	\$ 585,571			
F3. Second Prior Year	(1,087,134)	250,478	797,346	(698,878)	(992,586)	\$ 585,571		
F4. Third Prior Year	(532,465)	(1,087,134)	250,478	797,346	(698,878)	(992,586)	\$ 585,571	
F5. Fourth Prior Year	0	(532,465)	(1,087,132)	250,476	797,345	(698,878)	(992,584)	\$585,573
F6. Total Recognized Investment Gain	(571,775)	(1,270,653)	(1,730,772)	(58,071)	(308,548)	(1,105,893)	(407,013)	585,573
G. Funding Value of Assets								
G1. Preliminary Funding Value End of Year: A + D + E2 + F6	54,501,943	53,951,496	53,030,880	53,493,453				
G2. Funding Value End of Year	<b>54,501,943</b>	<b>53,951,496</b>	<b>53,030,880</b>	<b>53,493,453</b>				
H. Difference between Market & Funding Value: B-G	1,234,084	(989,653)	(4,221,809)	(1,235,881)	(927,333)	178,560	585,573	0
I. <b>Recognized Rate of Return</b>	<b>6.2 %</b>	<b>4.9 %</b>	<b>4.0 %</b>	<b>7.1 %</b>				
J. <b>Market Rate of Return</b>	<b>15.8 %</b>	<b>0.6 %</b>	<b>(2.3)%</b>	<b>14.1 %</b>				
K. Ratio of Funding Value to Market Value	<b>98 %</b>	<b>102 %</b>	<b>109 %</b>	<b>102 %</b>				

The Funding Value of Assets recognizes assumed investment income (line E2) fully each year. Differences between actual and assumed investment income (line E3) are phased-in over a closed 5-year period. During periods when investment performance exceeds the assumed rate, Funding Value of Assets will tend to be less than Market Value. During periods when investment performance is less than the assumed rate, Funding Value of Assets will tend to be greater than Market Value. The Funding Value of Assets is **unbiased** with respect to Market Value. At any time it may be either greater or less than Market Value. If actual and assumed rates of investment income are exactly equal for 4 consecutive years, the Funding Value will become equal to Market Value.

## Derivation of Experience Gain (Loss) Year Ended June 30, 2017

Actual experience will never (except by coincidence) coincide exactly with assumed experience. Gains and losses often offset one another over a period of years, but sizable year to year fluctuations are common. Detail on the derivation of the experience gain (loss) is shown below:

	<b>2016-2017</b>
(1) UAAL* at start of year	\$ 13,875,420
(2) Normal cost from last valuation	775,020
(3) Actual contributions	1,728,176
(4) Interest accrual: $(1) \times .0725 + ((2) - (3)) \times .0725 / 2$	971,416
(5) Expected UAAL before changes: $(1) + (2) - (3) + (4)$	13,893,680
(6) Change from benefit improvements and revised actuarial assumptions	2,444,278
(7) Expected UAAL after changes: $(5) + (6)$	16,337,958
(8) Actual UAAL at end of year	15,573,035
(9) Gain (loss): $(7) - (8)$	\$ 764,923
(10) Gain (loss) as percent of actuarial accrued liabilities at the start of year \$66,906,300	1.1%

\* *Unfunded Actuarial Accrued Liability.*

## Comparative Statement

Valuation Date June 30	Actuarial Accrued Liabilities & Reserves	Actuarial Accrued Assets	% Funded	Unfunded Actuarial Accrued Liabilities & Reserves			City's Computed Contribution Rate <sup>(5)</sup>
				Dollars	Amortiz. Period	% of Payroll	
1998	\$ 37,621,461	\$ 37,852,508	100.6 %	\$ (231,047)	24	(5.4) %	18.78 %
1999	41,705,805 <sup>(3)</sup>	41,705,805	100.0 %	-	-	-	14.01 %
2000 <sup>(1)</sup>	44,798,847 <sup>(3)</sup>	44,798,847	100.0 %	-	-	-	15.01 %
2001	46,679,422 <sup>(3)</sup>	46,679,422	100.0 %	-	-	-	14.24 %
2002	46,492,395 <sup>(3)</sup>	46,492,395	100.0 %	-	-	-	18.00 %
2003	45,598,928 <sup>(3)</sup>	45,598,928	100.0 %	-	-	-	24.38 %
2004 <sup>(1)</sup>	45,716,012 <sup>(3)</sup>	45,716,012	100.0 %	-	-	-	27.33 %
2005	49,342,884 <sup>(3)</sup>	49,342,884	100.0 %	-	-	-	25.24 %
2006	52,250,005 <sup>(3)</sup>	52,250,005	100.0 %	-	-	-	19.06 %
2007	54,939,391 <sup>(4)</sup>	56,272,692	102.4 %	(1,333,301)	-	-	12.11 %
2008	57,069,715 <sup>(4)</sup>	59,293,847	103.9 %	(2,224,132)	-	-	11.91 %
2009	58,708,142 <sup>(1)</sup>	58,480,550	99.6 %	227,592	15	5.9 %	\$ 801,120
2010	60,608,694	56,713,241	93.6 %	3,895,453	14 <sup>(6)</sup>	118.2 %	1,116,778
2011	61,683,396	54,485,308	88.3 %	7,198,088	25 <sup>(6)</sup>	249.8 %	1,050,331
2012 <sup>(1), (2)</sup>	63,797,993	53,891,504	84.5 %	9,906,489	24 <sup>(6)</sup>	233.3 %	30.70 %
2013	65,829,182	54,709,029	83.1 %	11,120,153	23 <sup>(6)</sup>	254.1 %	31.62 %
2014	66,314,563	54,501,943	82.2 %	11,812,620	22 <sup>(6)</sup>	300.4 %	35.01 %
2015	66,662,031	53,951,496	80.9 %	12,710,535	21 <sup>(6)</sup>	327.9 %	36.87 %
2016	66,906,300	53,030,880	79.3 %	13,875,420	20	347.6 %	38.23 %
2017 <sup>(1)</sup>	69,066,488	53,493,453	77.5 %	15,573,035	19	391.8 %	42.36 %

<sup>(1)</sup> Revised actuarial assumptions.

<sup>(2)</sup> Retirement System was amended.

<sup>(3)</sup> Under the aggregate funding method, accrued liabilities are equal to plan assets.

<sup>(4)</sup> The System for the years 1999-2008 used the aggregate funding method to determine the annual contribution. Because the aggregate method does not separately identify unfunded actuarial liabilities, information about the funded status and funding progress has been prepared using the entry age actuarial cost method. The information presented is intended to serve as a surrogate for the funded status and funding progress of the System in accordance with Governmental Accounting Standards Board Statement No. 50.

<sup>(5)</sup> Starting with the 2009 valuation, contribution rates are calculated as Level Dollar amounts under the Entry-Age Normal Cost Method. Starting with the 2012 valuation, contribution rates are calculated as level percents of payroll, and percents of payroll are displayed.

<sup>(6)</sup> Starting with the 2010 valuation, unfunded liabilities attributed to an Early Retirement Window are financed over a closed 5-year period. This includes an additional Early Retirement Window that began with the 2011 valuation.

## Comments, Recommendation and Conclusion

**COMMENT A:** This valuation reflects assumption changes based on the adoption of the findings of the recently completed Experience Study for the System, covering the period July 1, 2011 through June 30, 2016. A report dated April 3, 2017 presented the results of the Experience Study. Changes in assumptions and methods as a result of the experience study increased the actuarial accrued liabilities by approximately \$2.4 million and increased the employer contribution requirements by approximately \$0.2 million in this valuation.

**COMMENT B: Computed Contribution Requirements** increased from the prior year, from \$1,579,481 to \$1,734,037. The contribution increase is primarily caused by the above noted change in assumptions and methods.

**COMMENT C:** The development of the experience gain/loss is shown on page A-5. Over the past year, experience has been favorable. The primary source of gain is attributable to retiree mortality experience. There were more retiree deaths during the past year than anticipated by the actuarial assumptions, causing a gain. Gains from retiree mortality were partially offset by investment losses (see Comment D) and losses due to higher than assumed pay increases.

**COMMENT D:** The market value of assets returned 14.1% for the year ended June 30, 2017. Under the asset valuation method, investment gains and losses are spread over a 5-year period. Partial recognition of this year's gain combined with the continued phase-in of investment gains and losses from prior years resulted in a net recognized asset loss for 2017. The funding value return of 7.1% was below the 7.25% assumed by the prior year's valuation.

**RECOMMENDATION:** The present value of future benefit payments to retirees and beneficiaries as of June 30, 2017 is \$50,106,176. The reported value of the Reserve for Retired Benefit Payments is \$48,923,604. The present value of future payments to retired members and beneficiaries is more than the reserve by \$1,182,572. We recommend a transfer of \$1,182,572 from the Reserve for Employer Contributions to the Retired Benefit Payments as of June 30, 2017. This transfer adjusts for differences between actual and required interest credits and retirements during the year. This is a bookkeeping recommendation that does not affect the valuation results. For purposes of this valuation, the transfer was assumed to have been made as of June 30, 2017.

**LOOKING AHEAD:** Due to the asset smoothing method, only a portion of the current year asset gain was recognized this year, and portions of prior year's gains and losses remain to be recognized. If the Market Value of Assets were used (instead of smoothed value), the employer contribution would have been approximately \$1,830,000 (instead of \$1,734,037) and the funded status would have been about 75.7% (instead of 77.5%).

**CONCLUSION:** The City's contribution to the City of Trenton Fire and Police Retirement System, for the fiscal year beginning July 1, 2018, has been computed to be to \$1,734,037.

## Other Observations

### General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if all actuarial assumptions are met (including the assumption of the plan earning 7.00% on the actuarial value of assets), it is expected that:

- (1) The unfunded actuarial accrued liabilities will be fully amortized after 19 years, and
- (2) The funded status of the plan will increase gradually towards a 100% funded ratio.

### Limitations of Funded Status Measurements

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words of transferring the obligations to a unrelated third party in an arm's length market value type transaction.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- (3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets, unless the market value of assets is used in the measurement.

**Limitation of Project Scope:** Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.

## **SECTION B**

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### **VALUATION DATA**

# Brief Summary of Act 345 Benefit Conditions Evaluated June 30, 2017

## Regular Retirement

**Eligibility:** For members hired before January 1, 1996: 25 or more years of service regardless of age or age 60 regardless of service. For members hired on or after January 1, 1996: eligibility is age 55 with 20 years of service.

**Annual Amount:** For members hired before January 1, 1996: Straight life pension equals 2.5% of 3-year Average Final Compensation (AFC) times years of service up to a maximum of 80% of AFC. For members hired on or after January 1, 1996: Straight life pension equals 2.0% of AFC times years of service up to a maximum of 80% of AFC.

**Average Final Compensation:** Highest 3 years out of last 10. Fire, hired on or before December 31, 1995, AFC includes base wages, holiday pay, overtime pay, and unused vacation time. Police, hired on or before December 31, 1995, AFC includes base wages, holiday pay, overtime pay, and unused vacation time. Police and Fire, hired after January 1, 1996, AFC includes base wages and up to 240 hours of accrued leave time, which is payable at time of retirement. (Effective July 1, 2014 for Fire, longevity and additional earned paid leave days are no longer included in AFC).

## Death After Retirement

**Eligibility:** Payable to a surviving spouse, if any, upon the death of a retired member who was receiving a straight life pension which was effective July 1, 1975 or later.

**Annual Amount:** Spouse's pension equals 60% of the straight life pension deceased retiree was receiving.

## Deferred Retirement

**Eligibility:** 10 or more years of service.

**Annual Amount:** Computed as service retirement but based upon service, AFC and benefit in effect at termination. Benefit begins at date retirement would have occurred had member remained in employment.

## Duty Disability Retirement

**Eligibility:** Payable upon the total and permanent disability of a member in the line of duty. Automatic 60% to eligible spouse upon death of disability retiree.

**Annual Amount:** To age 55, 50% of AFC. At age 55, same as service retirement pension with service credit from date of disability to age 55.

# Brief Summary of Act 345 Benefit Conditions Evaluated June 30, 2017 (Concluded)

## Non-Duty Disability Retirement

**Eligibility:** Payable upon the total and permanent disability of a member with 5 or more years of service.

**Annual Amount:** To age 55, 1.5% of AFC times years of service. At age 55, same as service retirement pension.

## Duty Death-in-Service Retirement

**Eligibility:** Payable upon the expiration of worker's compensation to the survivors of a member who died in the line of duty until spouse remarries and until children marry or reach age 18.

**Annual Amount:** Same amount that was paid by worker's compensation.

## Non-Duty Death-in-Service Retirement

**Eligibility:** Payable to a surviving spouse, if any, upon the death of a member with 10 or more years of service.

**Annual Amount:** Accrued straight life pension actuarially reduced in accordance with an Option I election.

## Post-Retirement Cost-of-Living Adjustments

For members hired before January 1, 1996: 10% after 5 years, 10% after 10 years and 5% after 15 years (each increase based on base pension). For members hired on or after January 1, 1996: no cost-of-living adjustments.

## Member Contributions

6% of covered compensation.

## Annuity Withdrawal Option

If elected, member contribution account balance is paid in a lump sum at retirement. The regular retirement benefit is then reduced so that total benefits paid (lump sum plus monthly pension) are equivalent to the regular retirement benefit. For members hired before January 1, 1996, the interest rate used to establish equivalency is 4.5%. For members hired on or after January 1, 1996, the interest rate used to establish equivalency is 7.00%.



## Retirees and Beneficiaries Comparative Statement

Year Ended June 30	Added to Rolls*		Removed from Rolls		Rolls End of Year		Average Pension	Present Value of Pensions	No. of Active Per Retired	Pensions as a % of Pay
	No.	Annual Pensions	No.	Annual Pensions	No.	Annual Pensions				
1992	5	\$ 138,104	1	\$ 5,368	69	\$1,315,144	\$19,060	\$14,657,396	1.2	37.2%
1993	2	65,706 #			71	1,380,850	19,449	14,614,254	1.2	36.2%
1994	9	300,438	1	23,835	79	1,657,453	20,980	17,577,896	1.0	42.6%
1995	4	133,790 #	3	28,774	80	1,762,469	22,031	18,614,608	1.0	43.5%
1996		19,855 #			80	1,782,324	22,279	18,360,691	1.0	40.7%
1997	4	194,960			84	1,977,284	23,539	20,322,751	0.9	47.9%
1998	1	67,594 #	1	4,749	84	2,040,129	24,287	20,625,011	0.9	48.1%
1999	2	139,252 #	1	9,621	85	2,169,760	25,527	21,714,841	0.9	51.1%
2000	2	93,193 #	3	35,721	84	2,227,232	26,515	22,414,016	0.9	47.8%
2001	2	107,477 #	1	12,642	85	2,322,067	27,318	23,088,745	0.8	50.4%
2002	8	210,273 #	3	41,003	90	2,491,336	27,682	24,795,162	0.8	55.1%
2003		15,161 #			90	2,506,497	27,850	25,263,902	0.7	57.4%
2004	5	294,804 #	2	42,397	93	2,758,904	29,666	28,345,444	0.7	66.8%
2005	8	404,045 #	2	63,093	99	3,099,856	31,312	32,728,970	0.6	77.0%
2006	2	37,020 #	5	135,443	96	3,001,433	31,265	31,411,790	0.6	73.8%
2007	6	374,944 #	3	67,010	99	3,309,367	33,428	35,467,661	0.5	90.8%
2008	2	30,918 #	3	63,779	98	3,276,506	33,434	34,602,209	0.5	84.6%
2009	1	55,724 #	2	27,517	97	3,304,713	34,069	34,371,403	0.5	84.9%
2010	9	468,368 #	4	91,010	102	3,682,071	36,099	39,474,872	0.4	111.7%
2011	4	197,312 #	1	36,370	105	3,843,013	36,600	41,166,171	0.4	133.4%
2012	4	134,833 #	4	41,836	105	3,936,010	37,486	42,289,801	0.5	92.7%
2013	3	102,398 #	3	31,165	105	4,007,243	38,164	42,901,127	0.6	91.6%
2014	13	530,697 #	6	136,447	112	4,401,493	39,299	48,362,595	0.6	111.9%
2015	5	290,213 #	3	125,518	114	4,566,188	40,054	49,386,510	0.5	117.8%
2016	4	125,721 #	3	96,557	115	4,595,352	39,960	48,920,912	0.5	115.1%
2017	5	251,258 #	10	310,410	110	4,536,200	41,238	50,106,176	0.5	114.1%

\* Includes survivors of deceased retirees.

# Includes post-retirement adjustments.

## Retirees and Beneficiaries - June 30, 2017 Tabulated by Attained Age

Attained Ages	No.	Annual Pensions
51	2	\$ 96,219
52	4	189,361
53	2	99,448
54	2	111,405
55	4	199,835
56	5	221,274
57	2	71,594
58	2	109,632
59	1	62,309
60	3	147,398
61	5	293,380
62	3	120,665
63	3	116,394
64	5	255,005
65	5	268,677
66	4	237,632
67	1	72,011
68	2	118,588
69	4	194,804
70	2	88,478
71	1	9,157
72	3	103,250
74	2	88,487
75	1	22,706
76	1	32,393
77	6	185,317
78	1	60,001
79	5	173,217
80	2	62,846
81	2	53,401
82	4	146,368
83	1	28,212
84	4	130,837
85	2	73,689
86	3	84,877
88	4	102,560
89	2	27,444
90	1	29,181
91	2	35,858
92	1	6,746
94	1	5,544
<b>Totals</b>	<b>110</b>	<b>\$4,536,200</b>

Additionally, the valuation includes 1 deferred vested participant with attained age 45 and an expected benefit amount of \$28,546.

## Active Members Comparative Statement

Year Ended June 30	Active Members	Valuation Payroll	Averages			
			Pay	% Incr.	Age	Total Service
1987	80	\$2,817,500	\$35,219	5.5 %	43.4 yrs	16.9 yrs
1988	83	3,144,103	37,881	7.6 %	42.3	15.9
1989	83	3,153,878	37,999	0.3 %	39.8	13.6
1990	83	3,137,061	37,796	(0.5) %	38.9	12.8
1991	85	3,554,599	41,819	10.6 %	38.7	12.5
1992	82	3,533,754	43,095	3.1 %	38.6	12.6
1993	83	3,817,187	45,990	6.7 %	38.8	12.8
1994	81	3,890,064	48,025	4.4 %	37.6	11.7
1995	82	4,049,014	49,378	2.8 %	37.1	11.4
1996	83	4,376,296	52,726	6.8 %	37.9	12.3
1997	78	4,131,532	52,968	0.5 %	38.2	12.4
1998	77	4,244,194	55,119	4.1 %	38.9	13.2
1999	75	4,249,463	56,660	2.8 %	39.6	13.8
2000	74	4,656,993	62,932	11.1 %	40.4	14.6
2001	72	4,606,237	63,976	1.7 %	41.1	15.2
2002	69	4,521,806	65,533	2.4 %	41.7	15.8
2003	66	4,364,481	66,129	0.9 %	42.8	16.9
2004	61	4,132,159	67,740	2.4 %	43.0	17.1
2005	56	4,023,462	71,848	6.1 %	42.7	16.6
2006	56	4,066,424	72,615	1.1 %	43.7	17.5
2007	51	3,646,192	71,494	(1.5) %	43.8	17.5
2008	51	3,872,581	75,933	6.2 %	44.8	18.5
2009	51	3,892,915	76,332	0.5 %	45.8	19.5
2010	43	3,295,980	76,651	0.4 %	46.1	19.7
2011	38	2,881,249	75,822	(1.1) %	46.7	20.3
2012	57	4,245,698	74,486	(1.8) %	42.7	16.3
2013	66	4,376,244	66,307	(11.0) %	41.6	14.5
2014	63	3,932,237	62,416	(5.9) %	40.0	12.9
2015 <sup>^</sup>	62	3,876,578	62,525	0.2 %	40.0	12.9
2016 <sup>*</sup>	63	3,991,591	63,359	1.3 %	40.4	13.3
2017 <sup>#</sup>	59	3,974,464	67,364	6.3 %	40.9	13.8

<sup>^</sup> For those continuing active employees who were active as of 6/30/2014 and 6/30/2015, their average pay increase was 3.1% from 2014-2015.

<sup>\*</sup> For those continuing active employees who were active as of 6/30/2015 and 6/30/2016, their average pay increase was 3.0% from 2015-2016.

<sup>#</sup> For those continuing active employees who were active as of 6/30/2016 and 6/30/2017, their average pay increase was 7.1% from 2016-2017.

## Active Members Added to and Removed from Rolls

Year Ended June 30	Number Added During Year		Terminations During Year										Active Members End of Year	
			Normal Retirement		Disabled		Died-in-Service		Withdrawal					
	A	E #	A	E	A	E	A	E	Vested A	Other A	Total A E			
2008	0	0	0	0.5	0	0.1	0	0.1	0	0	0	0	0.3	51
2009	0	0	0	0.4	0	0.2	0	0.1	0	0	0	0	0.2	51
2010	0	0	7	0.4	0	0.2	0	0.1	1	0	1	0	0.2	43
2011	0	0	3	0.0	0	0.2	0	0.1	2	0	2	0	0.2	38
2012	20	20 <sup>^</sup>	1	0.3	0	0.2	0	0.1	0	0	0	0	0.2	57
2013	11	2	1	1.5	0	0.2	0	0.1	0	1	1	0	0.4	66
2014	6	9	8	2.8	0	0.1	0	0.1	0	1	1	0	0.6	63
2015	3	4	3	2.7	0	0.1	0	0.1	0	1	1	0	0.6	62
2016	2	1	1	2.1	0	0.1	0	0.1	0	0	0	0	0.6	63
2017	0	4	3	2.0	0	0.1	0	0.1	0	1	1	0	0.6	59
5-Year Totals	22	20	16	11.1	0	0.6	0	0.5	0	4	4	0	2.8	
10-Year Totals	42	40	27	12.7	0	1.5	0	1.0	3	4	7	0	3.9	

# The Defined Benefit plan was closed to new hires after 1/1/1996.

<sup>^</sup> The Defined Benefit plan was reopened.

A = Actual

E = Expected

## Active Members as of June 30, 2017 by Age and Years of Service

Attained Age	Years of Service to Valuation Date							Totals	
	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Valuation Payroll
25-29	7							7	\$ 342,429
30-34	4	3						7	403,264
35-39	6	3	2	1				12	699,282
40-44	1		5	2	1			9	582,739
45-49	1				10	2		13	1,040,664
50-54	1				4	1		6	460,606
55-59					2	3		5	445,480
<b>Totals</b>	<b>20</b>	<b>6</b>	<b>7</b>	<b>3</b>	<b>17</b>	<b>6</b>		<b>59</b>	<b>\$ 3,974,464</b>

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

Age: 40.9 years  
Total Service: 13.8 years  
Annual Pay: \$67,364

# Asset Information Submitted for Valuation

## Balance Sheet

Reported Assets		Reserves for	
Cash & Equivalents	\$ 1,087,594	Employee Contributions	\$ 2,690,928
Accruals & Payables	4,338	Employer Contributions	643,040
Fixed Income	15,142,370	Retired Benefit Payments	48,923,604
Domestic Equities	24,163,388	Market Adjustment	1,235,881
International Equities	0		
Real Estate	0		
Other	11,859,882		
Market Adjustment	1,235,881		
<b>Total Valuation Assets</b>	<b>\$53,493,453</b>	<b>Total Reserves</b>	<b>\$53,493,453</b>

## Revenues and Expenditures

	Fiscal Year	
	2015-2016	2016-2017
Funding Value of Assets Balance - July 1	\$53,951,496	\$53,030,880
<b>Revenues</b>		
Employee Contributions	242,042	248,918
Employer Contributions	1,424,943	1,479,258
Recognized Investment Income	2,328,041	3,921,303
Other	0	0
<b>Total</b>	<b>3,995,026</b>	<b>5,649,479</b>
<b>Expenditures</b>		
Benefit Payments	4,561,724	4,581,419
Refund of Member Contributions	98,098	308,034
Expenses	255,820	297,453
<b>Total</b>	<b>4,915,642</b>	<b>5,186,906</b>
Funding Value of Assets Balance - June 30	\$53,030,880	\$53,493,453
Ratio of Investment Income (Net) to Mean Assets	4.0%	7.1%

## SECTION C

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### VALUATION METHODS AND ASSUMPTIONS

## Actuarial Methods and Assumptions Used for the Valuations

**Age and Service and Casualty Benefits.** Normal cost and the allocation of benefit values between service rendered before and after the valuation date was determined using the individual entry-age actuarial cost method having the following characteristics:

- the annual normal costs for each individual active member, payable from the date of employment to the date of retirement, are sufficient to accumulate the value of the member's benefit at the time of retirement; and
- each annual normal cost is a constant percentage of the member's year by year projected covered pay.

**Asset Valuation Method.** The actuarial value of assets recognizes assumed investment income fully each year. Differences between actual and assumed investment income are phased in over a closed five-year period. During periods when the investment performance exceeds the assumed rate (using the valuation interest rate assumption), the actuarial value of assets will tend to be less than the market value. During periods when the investment performance is less than the assumed rate, the actuarial value of assets will tend to be greater than the market value. The actuarial value of assets is not permitted to deviate from the market value of assets by more than 20%.

**Financing of Unfunded Actuarial Accrued Liabilities.** Unfunded actuarial accrued liabilities (the portion of total liabilities not covered by present assets or expected future normal cost contributions) were amortized by level (principal & interest combined) percent of payroll contributions over a closed period of 19 years.



## Actuarial Methods and Assumptions Used for the Valuations

The valuation process calculates the contribution requirements and benefit values of the System by applying actuarial assumptions to the benefit provisions and people information furnished, using the actuarial cost method described above.

The principal areas of financial risk which require assumptions about future experiences are:

- **long-term rates of investment return to be generated by the assets of the System**
- **patterns of pay increases to members**
- **rates of mortality among members, retirees and beneficiaries**
- **rates of withdrawal of active members (without entitlement to a retirement benefit)**
- **rates of disability among members**
- **the age patterns of actual retirement**

In a valuation, the monetary effect of each assumption is calculated for as long as a present covered person survives - - - a period of time which can be as long as a century.

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Actual experience of the System will not coincide exactly with assumed experience, regardless of the wisdom of the assumptions. Each valuation provides a complete recalculation of assumed future experience and takes into account all past differences between assumed and actual experience. The result is a continual series of adjustments (usually small) to the computed contribution rate.

From time to time it becomes appropriate to modify one or more of the assumptions, to reflect experience trends (but not random year to year fluctuations).

## Actuarial Valuation Assumptions

The actuarial assumptions in Section C of this report are based upon the results of an Experience Study for the City of Trenton Fire and Police Retirement System covering the period July 1, 2011 through June 30, 2016. A report dated April 3, 2017 presented the results of the Experience Study. The actuarial assumptions represent estimates of future experience.

**The rate of investment return** is 7.00% (net of investment expenses), compounded annually. This assumption is used to make money payable at one point in time equal in value to a different amount of money payable at another point in time. The assumed real rate of return (the net return in excess of the wage inflation rate) is 4.00%. Experience during the last 5 years has been as follows:

	Year Ended June 30,					5-Year Average
	2017	2016	2015	2014	2013	
1. Nominal rate#	7.1 %	4.0 %	4.9 %	6.2 %	4.7 %	5.3 %
2. Increase in CPI	1.6 %	1.0 %	0.1 %	2.1 %	1.8 %	1.3 %
3. Average salary increase	6.3 %	1.3 %	0.2 %	(5.9)%	(11.0)%	(2.0)%
4. Real return						
- investment purposes						4.0 %
- funding purposes						7.3 %
- assumption						4.0 %

# The nominal rate of return was computed using the approximate formula:  $i = I$  divided by  $1/2 (A+B-I)$ , where  $I$  is realized investment income,  $A$  is the beginning of year asset value and  $B$  is the end of year asset value.

**The rate of price inflation** of 2.50% is consistent with other economic assumptions in this report.

**The rates of salary increase** used for individual members are in accordance with the following table. This assumption is used to project a member's current salary to the salaries upon which benefit amounts will be based.

Service	Salary Increase Assumptions for an Individual Member		
	Merit & Seniority	Base (Economy)	Increase Next Year
1	6.0%	3.0%	9.0%
2	5.3%	3.0%	8.3%
3	4.5%	3.0%	7.5%
4	3.8%	3.0%	6.8%
5	3.0%	3.0%	6.0%
10	1.2%	3.0%	4.2%
15	0.7%	3.0%	3.7%
20	0.3%	3.0%	3.3%
25	0.2%	3.0%	3.2%
30	0.2%	3.0%	3.2%
Ref:	144		

**Healthy Life Post-Retirement Mortality Table:**

The RP-2014 Healthy Annuitant Generational Mortality Tables, with blue-collar adjustments and extended via cubic spline. This table is adjusted backwards to 2006 with the MP-2014 scale. A base year of 2006 with future mortality improvements assumed each year using scale MP-2016. This assumption is used to measure the probabilities of each benefit payment being made after retirement for non-disabled annuitants. This assumption was first used for the June 30, 2017 valuation. Sample values follow:

Sample Ages	Probability of Dying Next Year		Future Life Expectancy (Years)	
	Men	Women	Men	Women
55	0.6037 %	0.4195 %	28.59	31.48
60	0.8729	0.6195	24.05	26.77
65	1.3174	0.9106	19.79	22.27
70	2.0227	1.4225	15.84	17.99
75	3.2356	2.3526	12.23	14.03
80	5.3840	4.0041	9.07	10.52

*Based on retirements in 2017. Retirements in future years will reflect improvements in life expectancy.*

**Healthy Life Pre-Retirement Mortality Table:**

The RP-2014 Employee Generational Mortality Tables, with blue-collar adjustments and extended via cubic spline. This table is adjusted backwards to 2006 with the MP-2014 scale. A base year of 2006 with future mortality improvements assumed each year using scale MP-2016. This assumption is used to measure the probabilities of members dying before retirement. This assumption was first used for the June 30, 2017 valuation. Sample values follow:

Sample Ages	Probability of Dying Next Year	
	Men	Women
35	0.0717 %	0.0345 %
40	0.0840	0.0484
45	0.1249	0.0741
50	0.2163	0.1210
55	0.3631	0.1955
60	0.6264	0.2958

*Based on decrement in 2017. Decrements in future years will reflect improvements in life expectancy.*

**Disabled Life Post-Retirement Mortality Table:**

The RP-2014 Disabled Mortality Tables, extended via cubic spline. This table is adjusted backwards to 2006 with the MP-2014 scale. A base year of 2006 with future mortality improvements assumed each year using scale MP-2016. This assumption is used to measure the probabilities of each benefit payment being made after retirement for disabled annuitants. This assumption was first used for the June 30, 2017 valuation. Sample values follow:

Sample Ages	Probability of Dying Next Year		Future Life Expectancy (Years)	
	Men	Women	Men	Women
55	2.3520 %	1.5092 %	21.33	25.11
60	2.7464	1.8361	18.31	21.56
65	3.3090	2.1769	15.44	18.12
70	4.1453	2.8726	12.67	14.73
75	5.5750	4.2036	10.03	11.57
80	7.9542	6.4038	7.64	8.83

*Based on retirements in 2017. Retirements in future years will reflect improvements in life expectancy.*

**The rates of retirement** used to measure the probability of eligible members retiring during the next year were as follows:

Members Hired before July 1, 1996	
Service	Percent
25	30%
26	30%
27	25%
28	25%
29	25%
30	25%
31	25%
32	55%
33	55%
34	55%
35	55%
36	55%
37	55%
38	55%
39	55%
40	55%
41	55%
42 & Up	100%
Ref.	1351

Members Hired after July 1, 1996	
Age	Percent
55	30%
56	30%
57	30%
58	30%
59	30%
60 & Up	100%
Ref	1560

**Rates of separation from active membership** were as shown below (rates do not apply to members eligible to retire and do not include separation on account of death or disability). This assumption measures the probabilities of members remaining in employment.

Age	Years of Service	% of Active Members Separating within Next Year
ALL	0	5.00%
	1	4.00%
	2	3.00%
	3	2.00%
	4	1.50%
35	5 & Over	1.21%
40		0.44%
45		0.44%
50		0.44%
55		0.44%
60		0.44%
65		0.44%
Ref.		1061 285

**Rates of disability** were as follows:

Age	% of Active Members Becoming Disabled within Next Year	
	Male	Female
20	0.08%	0.10%
25	0.08%	0.10%
30	0.08%	0.10%
35	0.08%	0.10%
40	0.20%	0.36%
45	0.27%	0.41%
50	0.49%	0.57%
55	0.89%	0.77%
Ref.	9	10

**Lump sum at retirement redemption factor:** Retirement Present Values were loaded to account for the additional amount included in the FAC due to lump sums at retirement as follows:

Police Officers hired before January 1, 1996:	6%
Police Officers hired after January 1, 1996:	5%
Police Command hired before January 1, 1996	6%
Police Non-Union hired before January 1, 1996:	6%
Fire hired before January 1, 1996:	6%
Fire hired after January 1, 1996:	5%

**Subsidized Annuity Withdrawal Option:** Retirement present values were loaded by 3.5% for the subsidized annuity withdrawal option for members hired before January 1, 1996.

**Administrative Expenses:** 0.5% of payroll included in Normal Cost.

# Miscellaneous and Technical Assumptions

## June 30, 2017

<b>Marriage Assumption:</b>	100% of males and 100% of females are assumed to be married for purposes of death-in-service benefits. Male spouses are assumed to be three years older than female spouses.
<b>Pay Increase Timing:</b>	Beginning of year, on valuation date. This is equivalent to assuming that reported pays represent amounts paid to members during the year ended on the valuation date.
<b>Decrement Timing:</b>	Decrements of all types are assumed to occur mid-year.
<b>Eligibility Testing:</b>	Eligibility for benefits is determined based upon the age nearest birthday and exact fractional service.
<b>Decrement Relativity:</b>	Decrement rates are used directly from the experience study, without adjustment for multiple decrement table effects.
<b>Decrement Operation:</b>	Non-duty disability and mortality decrements do not operate during the first 5 years of service. Disability does not operate during retirement eligibility.
<b>Option Factors:</b>	Option factors are based upon the following assumptions: <ul style="list-style-type: none"><li>(1) a 7.00% annual interest rate compounded annually;</li><li>(2) The RP-2014 Healthy Annuitant Generational Mortality Tables with blue-collar adjustments and extended via cubic. The table is adjusted backwards to 2006 with the MP-2014 scale. A base year of 2006 with future mortality improvements with static projection scale MP-2016 projected to 2021; and</li><li>(3) A blended mortality table made up of 90% of the male rates and 10% of the female rates.</li></ul>

The optional forms are effective for retirements on or after January 1, 2018.

## Glossary

**Actuarial Accrued Liability** - The difference between (i) the actuarial present value of future plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as “accrued liability” or “past service liability.”

**Accrued Service** - The service credited under the plan which was rendered before the date of the actuarial valuation.

**Actuarial Assumptions** - Estimates of future plan experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Decrement assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

**Actuarial Cost Method** - A mathematical budgeting procedure for allocating the dollar amount of the “actuarial present value of future plan benefits” between the actuarial present value of future normal cost and the actuarial accrued liability. Sometimes referred to as the “actuarial funding method.”

**Actuarial Equivalent** - A single amount or series of amounts of equal value to another single amount or series of amounts, computed on the basis of the rate(s) of interest and mortality tables used by the plan.

**Actuarial Present Value** - The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

**Actuary** - A person who is trained in the applications of probability and compound interest to problems in business and finance that involve payment of money in the future, contingent upon the occurrence of future events. Most actuaries in the United States are Members of the American Academy of Actuaries. The Society of Actuaries is an international research, education and membership organization for actuaries in the life and health insurance, employee benefits, and pension fields. It administers a series of examinations leading initially to Associateship and the designation A.S.A. and ultimately to Fellowship with the designation F.S.A.

**Amortization** - Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.



## Glossary (Concluded)

**Experience Gain (Loss)** - A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, in accordance with the actuarial cost method being used.

**Normal Cost** - The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as “current service cost.” Any payment toward the unfunded actuarial accrued liability is not part of the normal cost.

**Reserve Account** - An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.

**Unfunded Actuarial Accrued Liability** - The difference between the actuarial accrued liability and valuation assets. Sometimes referred to as “unfunded accrued liability.”

**Valuation Assets** - The value of current plan assets recognized for valuation purposes. Generally based on book value plus a portion of unrealized appreciation or depreciation.

## **SECTION D**

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### **HISTORICAL ACCOUNTING INFORMATION**

## Schedule of Funding Progress (Dollar Amounts In Millions)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b)-(a)	Funded Ratio (a)/(b)	Covered Payroll (c)	UAAL as a Percent of Covered Payroll [(b)-(a)]/(c)
6/30/03	\$45.6	\$45.6	\$ 0.0	100.0 %	\$4.4	--
6/30/04 <sup>(1)</sup>	45.7	45.7	0.0	100.0 %	4.1	--
6/30/05	49.3	49.3	0.0	100.0 %	4.0	--
6/30/06	52.3	52.3	0.0	100.0 %	4.1	--
6/30/07	56.3	54.9	(1.4)	102.6 %	3.6	(38.9) %
6/30/08	59.3	57.1	(2.2)	103.9 %	3.9	(56.4) %
6/30/09 <sup>(1),(3)</sup>	58.5	58.7	0.2	99.6 %	3.9	5.9 %
6/30/10	56.7	60.6	3.9	93.6 %	3.3	118.2 %
6/30/11	54.5	61.7	7.2	88.3 %	2.9	249.8 %
6/30/12 <sup>(1),(2)</sup>	53.9	63.8	9.9	84.5 %	4.2	233.3 %
6/30/13	54.7	65.8	11.1	83.1 %	4.4	254.1 %
6/30/14	54.5	66.3	11.8	82.2 %	3.9	300.4 %
6/30/15	54.0	66.7	12.7	80.9 %	3.9	327.9 %
6/30/16	53.0	66.9	13.9	79.3 %	4.0	347.6 %
6/30/17 <sup>(1)</sup>	53.5	69.1	15.6	77.5 %	4.0	391.8 %

<sup>(1)</sup> Revised actuarial assumptions or methods.

<sup>(2)</sup> Retirement System was amended.

<sup>(3)</sup> Change to entry age funding method.

## Pension Only

Fiscal Year Ended June 30	Annual Recommended Contribution	Actual Contributions	Percent Contributed
2004	\$ 883,109	\$ 883,109	100%
2005	1,154,506	1,154,506	100%
2006	1,225,311	1,225,411	100%
2007	1,100,318	1,100,318	100%
2008	838,615	838,615	100%
2009	455,199	455,199	100%
2010	485,174	485,174	100%
2011	801,120	801,113	100%
2012	1,116,778	1,116,778	100%
2013	1,050,331	1,050,327	100%
2014	1,329,444	1,329,445	100%
2015	1,411,401	1,411,401	100%
2016	1,424,943	1,424,943	100%
2017	1,479,258	1,479,258	100%
2018	1,579,481	N/A	N/A
2019	1,734,037	N/A	N/A

## **APPENDIX 1**

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### **ACTUARIAL FUNDING POLICY**

# Actuarial Funding Policy

**WHEREAS**, the City of Trenton Fire and Police Retirement System (“Retirement System”) is established and administered pursuant to the provisions of Public Act 345 of 1937, as amended, applicable collective bargaining agreements, and applicable state and federal laws including, but not limited to Public Act 314 of 1965, as amended (“Act 314”) [MCL 38.1132 et seq.], and

**WHEREAS**, the Board of Trustees of the Retirement System (“Board”) is vested with the authority and fiduciary responsibility for the administration, management and operation of the Retirement System, and

**WHEREAS**, the Board, in consultation with its Actuary, has an obligation to establish the economic and demographic assumptions to be utilized in performing the required actuarial valuation of the Retirement System and in determining the required annual employer contribution to the Retirement System, and

**WHEREAS**, the Board is aware of upcoming changes to the accounting and reporting standards approved by the Governmental Accounting Standards Board (GASB) for public pension plans, and

**WHEREAS**, the Board wishes to establish a formal Actuarial Funding Policy addressing the funding objectives and actuarial assumptions to be utilized in determining the funding status of the Retirement System, therefore be it

**RESOLVED**, that the Board hereby adopts the following Actuarial Funding Policy:

**I. GENERAL**

**A. Purpose**

- (1) In light of upcoming changes to the GASB financial accounting and reporting standards for public pension plans, the Board of Trustees of the Retirement System desires to establish a formal Actuarial Funding Policy to ensure the systematic funding of future pension obligations of the Retirement System.

**B. Policy Objectives**

- (1) Maintain adequate levels of assets sufficient to fund all benefits expected to be paid to members and beneficiaries when due.
- (2) Maintain stability of employer contributions rates, consistent with other funding objectives.
- (3) Support the public policy goals of accountability and transparency.
- (4) Monitor material risks to assist in any risk management strategies the Board deems appropriate.

- (5) Promote intergenerational equity. Each generation of members and employers should incur the cost of benefits for the employees who provide services to them, rather than deferring costs to future members and employers.
- (6) Provide a reasonable margin for adverse experience to offset risk.
- (7) Review the Plan's investment return assumption in consideration of the Board's risk profile.
- (8) Continue the systematic reduction of the Plan's Unfunded Actuarial Accrued Liabilities (UAAL).

## II. LEGAL

### A. Annual Actuarial Valuation

- (1) Section 20h(4) of Act 314 [MCL 38.1140h(4)], requires the Retirement System to have an actuarial valuation performed annually as follows:

Except as otherwise provided in this subsection, a system shall have an annual actuarial valuation with assets valued on a market-related basis. The actuarial present value of total projected benefits shall include all pension benefits to be provided by the system to members or beneficiaries pursuant to the terms of the system and any additional statutory or contractual agreements to provide pension benefits through the system that are in force at the actuarial valuation date, including, but not limited to, service credits purchased by members, deferred retirement option plans, early retirement programs, and postretirement adjustment programs. A system that has less than \$20,000,000.00 is only required to have an actuarial valuation as required under this subsection done every other year.

### B. Annual Employer Contribution

- (1) The Board is required, pursuant to Section 20m of Act 314 [MCL 38.1140m], to annually certify the annual required contribution to be made by the employer as follows:

The governing board vested with the general administration, management, and operation of a system or other decision-making body that is responsible for implementation and supervision of any system shall confirm in the annual actuarial valuation required under section 20h and the summary annual report required under section 13 that each system under this act provides for the payment of the required employer contribution as provided in this section and shall confirm in the summary annual report that the system has received the required employer contribution for the year covered in the summary annual report. The required employer contribution is the actuarially determined contribution amount. An annual required employer contribution in a system under this act shall consist of a current service cost payment and a payment of at least the annual accrued

amortized interest on any unfunded actuarial liability and the payment of the annual accrued amortized portion of the unfunded principal liability. For fiscal years that begin before January 1, 2006, the required employer contribution shall not be determined using an amortization period greater than 40 years. Except as otherwise provided in this section, for fiscal years that begin after December 31, 2005, the required employer contribution shall not be determined using an amortization period greater than 30 years. In a plan year, any current service cost payment may be offset by a credit for amortization of accrued assets, if any, in excess of actuarial accrued liability. A required employer contribution for a system administered under this act shall allocate the actuarial present value of future plan benefits between the current service costs to be paid in the future and the actuarial accrued liability. The governing board vested with the general administration, management, and operation of a system or other decision-making body that is responsible for implementation and supervision of a system shall act upon the recommendation of an actuary and the board and the actuary shall take into account the standards of practice of the actuarial standards board of the American academy of actuaries in making the determination of the required employer contribution.

### **III. POLICY**

#### **A. Actuarial Cost Method**

- (1) The individual entry age normal actuarial cost method of valuation shall be utilized in determining actuarial accrued liability and normal cost with the following characteristics:
  - (a) the annual normal costs for each individual active member, payable from the date of employment to the date of retirement, are sufficient to accumulate the value of the member's benefit at the time of retirement; and
  - (b) each annual normal cost is a constant percentage of the member's year by year projected covered pay.
- (2) Differences in the past between assumed experience and actual experience (actuarial gains and losses) shall be factored into the actuarial accrued liability.
- (3) The normal cost shall be determined on an individual basis for each active member.
- (4) The Retirement System's total normal cost shall take into account amounts paid as administrative (non-investment) related expenses for the applicable fiscal year.

#### **B. Asset Smoothing Method**

The investment gains or losses of each valuation period, resulting from the difference between actual investment return and assumed investment return, shall be recognized annually in level amounts over a period not to exceed five (5) years in calculating the funding value of assets.



### **C. Amortization Method**

- (1) A level percent of payroll amortization method shall be used to systematically pay off the unfunded actuarial accrued liabilities over a closed amortization period not to exceed 25 years as of July 1, 2012.
- (2) Unfunded liabilities associated with benefit changes or assumption changes shall be funded over a period not exceeding ten (10) years.
- (3) Unfunded liabilities arising from benefit changes provided to retirees or in conjunction with early retirement incentive programs offered by the employer shall be separately funded over a period not exceeding five (5) future years.
- (4) In the event that the Retirement System's assets exceed its liabilities, all amortization schedules other than those related to benefit changes for retirees or early retirement incentive programs offered by the employer shall be considered completed, and employer contributions will be set based upon the normal cost and the completion of any remaining amortizations due to benefit changes for retirees or early retirement incentive programs offered by the employer, without regard to the overfunding status of the Retirement System.

### **D. Assumptions**

The economic and demographic actuarial assumptions utilized to determine the contribution requirements and benefit values of the Retirement System shall be determined by the Board in consultation with its actuary.

### **E. Funding Target**

- (1) The targeted funded ratio of the Retirement System shall be 100%.
- (2) The employer contribution rate shall at least be equal to the normal cost unless the funded ratio of the Retirement System exceeds 150%.
- (3) A funding plan shall be developed by the Board in consultation with its actuary if the funded ratio of the Retirement System falls below 60%, which may include additional funding requirements.

### **F. Risk Management**

- (1) Assumption Changes
  - (a) The actuarial assumptions utilized to determine the annual contribution requirements and valuations shall be those last adopted by the Board based on the most recent experience study and upon the advice and recommendation of the Board's actuary. The Board's actuary shall conduct an experience study at least once every five years. The results of the experience study shall be the basis for the actuarial assumptions recommended to the Board.

- (b) The actuarial assumptions may be revised during the five-year period between experience studies if significant plan design changes or other significant economic events occur, as advised by the actuary.
- (2) Risk Measures. The following risk measures will be annually determined to provide quantifiable measurements of risk as it applies to the Retirement System.
  - (a) Funded ratio;
  - (b) Unfunded actuarial accrued liabilities – the years required to pay down the unfunded liabilities of the Retirement System based upon the current funding schedule;
  - (c) Total unfunded actuarial accrued liabilities as a percentage of total payroll;
  - (d) Total assets as a percentage of total payroll; and
  - (e) Total actuarial accrued liabilities as a percentage of total payroll.
- (3) Risk Control
  - (a) The Board shall carefully monitor the risk measures identified above and shall consider steps to mitigate risk, particularly as the funded ratio increases.

#### **IV. REVIEW AND AMENDMENT**

##### **A. Periodic Review**

- (1) This Actuarial Funding Policy shall be reviewed no less frequently than once every five years in conjunction with the required experience study performed by the Board's actuary, and may be reviewed at any time at the Board's discretion.

##### **B. Amendment**

- (1) The Board, in consultation with its Actuary and Legal Counsel, may amend this Actuarial Funding Policy at any time as deemed necessary to address changes in the makeup, benefit structure and/or funding status of the Retirement System.

## **APPENDIX 2**

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### **RISK MEASURES**

## Risk Measures

Actuarial Valuation Date	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL) Entry Age	(3) Unfunded AAL (UAAL) (2) - (1)	(4) Covered Payroll	(5) Funded Ratio (1) / (2)	(6) Assets / Payroll (1) / (4)	(7) Liability / Payroll (2) / (4)	(8) Unfunded / Payroll (3) / (4)
6/30/2008	\$59,293,847	\$57,069,715	\$ (2,224,132)	\$3,872,581	103.9 %	1531.1 %	1473.7 %	0.0 %
6/30/2009	58,480,550	58,708,142	227,592	3,892,915	99.6 %	1502.2 %	1508.1 %	5.9 %
6/30/2010	56,713,241	60,608,694	3,895,453	3,295,980	93.6 %	1720.7 %	1838.9 %	118.2 %
6/30/2011	54,485,308	61,683,396	7,198,088	2,881,249	88.3 %	1891.0 %	2140.9 %	249.8 %
6/30/2012 <sup>(a),(b)</sup>	53,891,504	63,797,993	9,906,489	4,245,698	84.5 %	1269.3 %	1502.7 %	233.3 %
6/30/2013	54,709,029	65,829,182	11,120,153	4,376,244	83.1 %	1250.1 %	1504.2 %	254.1 %
6/30/2014	54,501,943	66,314,563	11,812,620	3,932,237	82.2 %	1386.0 %	1686.4 %	300.4 %
6/30/2015	53,951,496	66,662,031	12,710,535	3,876,578	80.9 %	1391.7 %	1719.6 %	327.9 %
6/30/2016	53,030,880	66,906,300	13,875,420	3,991,591	79.3 %	1328.6 %	1676.2 %	347.6 %
6/30/2017 <sup>(a)</sup>	53,493,453	69,066,488	15,573,035	3,974,464	77.5 %	1345.9 %	1737.8 %	391.8 %

*(a) Revised actuarial assumptions.*

*(b) Retirement System was amended.*

*(5) The Funded Ratio is the most widely known measure of a plan's financial strength, but the trend in the funded ratio is much more important than the absolute ratio. The funded ratio should trend to 100%. As it approaches 100%, it is important to re-evaluate the level of investment risk in the portfolio and, potentially, to re-evaluate the assumed rate of return.*

*(6) and (7) The ratios of assets and liabilities to payroll gives an indication of both maturity and volatility. Many systems have ratios between 5 and 7. Ratios significantly above that range may indicate difficulty in supporting the benefit level as a level % of pay. For systems that are closed to new hires, it is expected that these ratios will grow as payroll declines.*

*(8) The ratio of the unfunded liability to payroll gives an indication of the plan sponsor's ability to actually pay off the unfunded liability. A ratio above approximately 3 or 4 may indicate difficulty in discharging the unfunded liability within a reasonable time frame.*



October 10, 2017

Mr. Michael McCullough  
City of Trenton Fire and Police  
Retirement System  
2800 Third Street  
Trenton, Michigan 48183

Dear Michael:

Please find enclosed 15 copies of the report of the Sixty-Fifth Annual Actuarial Valuation of the City of Trenton Fire and Police Retirement System.

Sincerely,

A handwritten signature in black ink that reads "Mark Buis". The signature is written in a cursive, slightly slanted style.

Mark Buis, FSA, EA, FCA, MAAA

MB:mr  
Enclosures

cc: Karen Sall, City of Trenton (email)  
William Brickey, Plante & Moran (email)  
Aaron Castle, VanOverbeke, Michaud & Timmony (1 copy)  
Brian Green, & Co Consulting (email)